## **Consolidated Audit Trail**

Customer and Account Information System (CAIS)

Full CAIS Specification – FDID and CCID

7/9/20

## Agenda

- Plan Requirements for Reporting Customer and Account Data
- Full CAIS Specification Overview
  - Goals
  - Timeline
  - Transformed Identifiers
  - Architecture
  - Access and Entitlements
  - Reporting
  - Error Notification and Repair
  - Material and Minor Inconsistencies
  - Client Support
  - Discussion Questions

### **CAT Customer and Account Information**

- > SEC Rule 613 and the CAT NMS Plan require that certain customer and account information be reported to CAT.
- Customer and account information, with the exception of the Plan Processor assigned CAT Customer ID ("CCID") and the Firm Designated ID ("FDID"), are defined as Personally Identifiable Information ("PII") under the Plan, and accordingly must be collected and stored separately from the transaction data in CAT.
- > FINRA CAT published for industry review and comment, the first draft of the full technical specification for Industry Member reporting to the CAT Customer and Account Information System ("CAIS") on June 30, 2020.
- > The full CAIS technical specification must be finalized by January 29, 2021.
- > The CAIS industry test environment opens for all required customer and account information in January 2022.
- > The go-live for customer and account reporting to CAT is July 2022.

## **Key Concepts – Customers vs. Accounts**

- 1. Customers defined in Rule 613 and represented in CAT by the Plan Processor assigned CAT Customer ID (CCID). The CCID is used to identify a single customer trading across all accounts and all broker-dealers.
- 2. Trading Accounts addressed in the NMS Plan and represented by an Industry Member assigned Firm Designated ID (FDID). This can represent firm or customer accounts.

A customer can have more than one trading account, and a trading account can have more than one customer.

### **Customers**

Rule 613(j)(3) defines "customer" as including:

- 1. The account holder(s) of the account at a registered broker-dealer originating the order; and
- 2. Any person from whom the broker-dealer is authorized to accept trading instructions for such account, if different from the account holder(s).

A unique CCID will be assigned by the Plan Processor to each customer and will allow customers to be consistently identified across broker-dealers within the Central Repository.

## **Examples of Customers**

- Individual Investor
- Financial Advisor
- > Institutions
- 3rd Party Money Managers
- Any individual that has trading authorization (except an individual with trading authorization that is employed by an entity that is an account holder)
- Any entity that has trading authorization

## **Customer Identifying Information**

The NMS Plan, and applicable SEC exemptive orders, requires the following information to be reported to CAT for all Customers, including both account holders and authorized traders:

#### For Individuals:

- ✓ Name
- ✓ Address
- ✓ Year of birth
- ✓ Transformed individual tax payer identification number ("ITIN")/social security number ("SSN")
- ✓ Individual's role in the account (e.g., primary holder, joint holder, guardian, trustee, person with the power of attorney)

#### **For Legal Entities:**

- ✓ Name
- ✓ Address
- ✓ Employer Identification Number ("EIN")/Legal Entity Identifier ("LEI") or other comparable common entity identifier, if applicable

### **CCID** Alternative

On March 17, 2020, the SEC approved the CCID Alternative set forth in the Participant's Exemptive Relief Request related to Customer and Account Information.

The CCID Alternative allows the Plan Processor to generate a CCID using a two step transformation process that avoids having SSNs/ITINs reported to or stored in the CAT.

Step One: CAT Reporters transform the SSN/ITIN to an interim value as per the instructions

of the Plan Processor. This transformed value (Transformed Identifier or TID),

and not the SSN/ITIN, is submitted to the CAT CCID Subsystem.

Step Two: The CAT CCID Subsystem performs a second transformation to create the

globally unique CCID for each Customer that is unknown to, and not shared

with, the original CAT Reporter.

### **Customer Account Information**

The NMS Plan, and applicable SEC exemptive orders, requires the following information to be reported to CAT for each trading account or Relationship ID/Entity ID:

- √ Firm Designated ID
- ✓ Account Type
- ✓ Customer Type
- ✓ Date account opened or Account Effective Date for Relationship IDs/Entity IDs and proprietary accounts
- ✓ Large Trader ID, if applicable

# Meaning of Account Type and Customer Type on Account Information

| Account Level Information                        |   |
|--|---|
| Account Type (more than one value is permitted)  | <pre>accountType values of cash, margin, DVP, etc. isRetirement  isOptionsEligible  *May include other values/attributes upon industry discussion</pre> |
| Customer Type (more than one value is permitted) | <ul><li>isInstitutional</li><li>isManagedAccount</li><li>*May include other values/attributes upon industry discussion</li></ul>                        |

## **CAIS Specification Goals**

- Support Plan requirements for the collection and use of Customer and Account data
  - Collect data
  - Process data
  - Make available to Regulators
- Facilitate the ability of Reporters to provide timely, accurate Customer and Account data
  - Leverage existing Reporter capabilities
  - Provide operating flexibility for Reporters
  - Provide validation and other services to maximize data quality
- Protect sensitive Customer and Account data
  - Input separation of identifiers and underlying data
  - Encryption methods for Sensitive Identifiers that can't be reversed engineered
  - No PII data returned to Reporters

### **CAT Customer and Account Information**

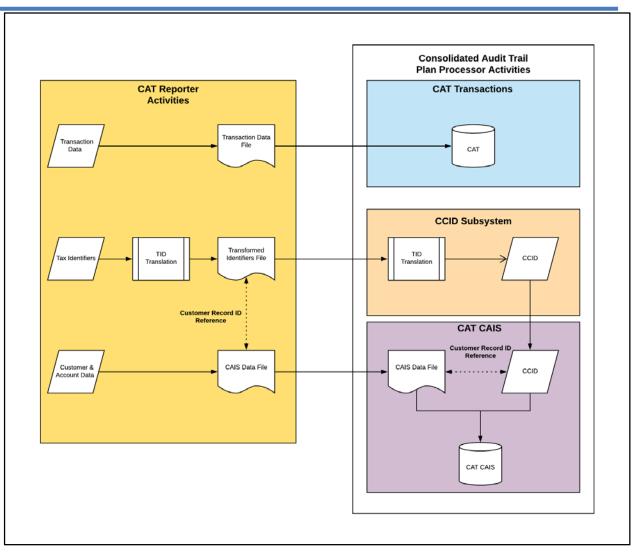


### CAIS Reporting - Account and Customer Information

- Phase 1 Account Information Related to LTIDs.
  - Production Date December 2020
  - Identifiers
    - Account numbers transformed to Firm Designated ID (FDID) by Reporters
    - Plain text LTID associated to the account
  - Other information
    - Account types
    - Meta data
- Phase 2 Account and Customer Information for All Accounts Reported to CAT
  - Production Date July 2022
  - Identifiers, other data

## High Level Architecture

- Separation of CAIS versus the Transaction Reporting System
- Sensitive Identifier
   Transformation Can't be reverse engineered
- No Sensitive Identifiers (SSNs/ITINs) are sent to CAIS or stored in CAIS
- Identifiers and Related
   Account Information are sent as paired files into separate systems
- No PII ever returned to Reporters



## **Access and Entitlement**

- Reporter Authentication -- No new authentication required if established for Transaction reporting
- Account Administrator -- No new Account Administrator required if established for Transaction reporting
- Entitlements
  - Transaction Reporter Portal will be augmented to support CAIS entitlements
  - Entitlements for Transaction reporting and CAIS reporting may be different
- Information Security
  - Leverages authentication and entitlement controls of Transaction reporting
  - FDIDs mask account numbers and Relationship IDs
  - Plan Processor assigned CCIDs cannot be reversed engineered back to sensitive identifiers
  - SFTP reporting utilizes only private lines and data encrypted in transit and at rest
  - Web-based reporting data encrypted in transit and at rest

## **CAIS** Reporting

- CAIS Reporting Options
  - Machine-to-machine separate SFTP site from Transaction reporting
  - Manual file upload via CAIS Reporter Portal different portal from Transaction reporting
  - Manual entry via CAIS Reporter Portal different portal from Transaction reporting
- File-based reporting in JSON structure only
- CAIS uses CRD, not IMID, to identify Reporters
- All submissions are asserted to be delta files, and updates will only be applied based on the data that is present in the submission file; if a record is not included in a submission, no action will be taken on it. Therefore, Reporters may submit "full" or "delta" files at their discretion.
- Transformation of sensitive identifiers is required
- File level and record level validation will be performed, including "hashing" validation
- > PII data submitted by Reporters will not be viewable by the Reporter after submission to CAIS

## Transformed Tax Identifiers (TID)

Tax Identifiers provide the basis for establishing a unique CCID for both individuals and legal entities.

- ➤ Social Security Number and Individual Taxpayer Identification Number are considered Sensitive Identifiers and, pursuant to the CCID Alternative, are never transmitted to CAT. Rather, the TID is submitted to CAT by the CAT Reporter.
- Employer Identification Number (EIN) for a legal entity is not covered by the CCID Alternative. CAT Reporters will be required to report the EIN to CAT in two ways.
  - (1) as a TID\*, and
  - (2) the actual EIN as plain text (as required by the Plan).

Other unique customer identifiers for customers that do not have a US Tax Identifier, such as foreign tax identifiers, will be included in future versions of the specification.

<sup>\*</sup>The recommendation was made to include the EIN as a Transformed ID in order that Reporters could standardize the process of reporting all identifiers rather than having different procedures for EINs versus SSNs and ITINs. This also eliminates the possibility that a Reporter inadvertently reports an SSN or ITIN without first transforming it. The EIN will also be reported as plain text in the Data file.

## CAIS Reporting - File Types

Transformed Identifier Files and CAIS Data Files must be submitted as paired files

| File Name  | Description   |
|--|---|
| Transformed Identifiers (sent to CCID Subsystem) | <ul> <li>Account identification FDIDs are created by Reporters</li> <li>Customer identification - Taxable identifiers (SSN, ITIN, EIN) are "hashed" by Reporters to create a Translated Identifier (TID)</li> <li>For SFTP and Web-based files, Reporter responsible for "hashing"</li> <li>For Web-based data entry, a browser-based hashing algorithm will be provided to assist in the creation of the TID by reporters</li> </ul> |
| CAIS Data  | <ul> <li>Customer detail - Natural Person and Legal Entity</li> <li>Underlying customer detail - Name, address, YOB, Customer Type, etc.</li> <li>Other plain text identifiers - EIN, LEI, LTID</li> </ul>  |

### **Customer Data Attributes**

| Attribute           | Customer Record Type | Standardizations   |
|---------------------|----------------------|--|
| Customer Start Date | Both                 | None   |
| First Name          | Natural Person       | Punctuation, White Space Trimming  |
| Middle Name         | Natural Person       | Punctuation, White Space Trimming  |
| Last Name           | Natural Person       | Punctuation, White Space Trimming  |
| Name Suffix         | Natural Person       | None   |
| Year of Birth       | Natural Person       | None   |
| Legal Name          | Legal Entity         | Punctuation, White Space Trimming, Incorporation Types (Limited:LTD, Corporation:CORP, etc.) |
| Address Line 1      | Both                 | Punctuation, White Space Trimming, Directionality, and Street Standardization                |
| Address Line 2      | Both                 | Same as Address Line 1   |
| Address Line 3      | Both                 | Same as Address Line 1   |
| Address Line 4      | Both                 | Same as Address Line 1   |
| City                | Both                 | Punctuation, White Space Trimming  |
| Region Code         | Both                 | Punctuation, White Space Trimming  |
| Country Code        | Both                 | None   |
| Postal Code         | Both                 | None   |
| EIN                 | Legal Entity         | None   |
| LEI                 | Legal Entity         | None   |
| LTID                | Both                 | None   |

## CAIS Error Notification and Repair

- For data submitted by 8:00AM ET., errors will be identified by CAT CAIS and provided to Industry Members by no later than 5:00PM ET on the Trading Day such information was submitted to CAT.
- Once error feedback is available, repairs can be made immediately.
- All repairs must be made by 5:00PM on the third Trading Day after the account information became available to the Industry Member. Repairs received after the repair deadline will be accepted but considered late.
- CAIS Reporter Portal will maintain reporting status and statistics
  - **File Status:** available via SFTP and the CAT CAIS Reporter Portal, indicates the acceptance or associated errors with a submission file.
  - Reporting Statistics: available via the CAT CAIS Reporter Portal, daily summary statistics representing reporting activity and errors for prior submissions. Error Rate is also included.
  - **Error Feedback:** available via SFTP and the CAT CAIS Reporter Portal, errors found during processing will be made available, including error code, rejection ID, FDID, and associated record ID(s) from the submission file.
  - Corrections Feedback: available via the CAT CAIS Reporter Portal, information is provided for the repair status of all corrections. When an error has been corrected, the updated status will be reflected.
  - System Status and Announcements: available via the CAT CAIS Reporter Portal, the status of CAT processing will be made available as will instances when a processing delay or issue is occurring.
     Additionally, announcements related to system maintenance and upcoming changes will be presented.

## CAIS Error Notification and Repair

- > File-based errors and record-based errors will be returned to both the Reporter and Submitter
  - File-based errors will result in no updates to records contained in the file
  - Record-based errors will reject, but all other records without errors will process
  - Appropriate information, such as error messages, rejection IDs, record IDs and FDID will be provided to Reporter to facilitate error corrections

## Feedback and Error Correction Availability

| Processing Stage                  | Feedback   | Anticipated Delivery                        | Delivery No Later Than                |  |
|-----------------------------------|--|---|---------------------------------------|--|
| File<br>Acknowledgement           | File Acknowledgement Status                                    | Within 10 minutes of File Submission        | 1 hour of File<br>Submission          |  |
| File Integrity                    | File Integrity Error Status or<br>File Integrity Passed Status | Within 30 minutes of File Submission        | 2 hours of File<br>Submission         |  |
| Data Validation                   | Data Errors including syntax and semantic errors               | Within 1 hour of File<br>Integrity Feedback | 4 hours of File Integrity<br>Feedback |  |
| Inconsistencies –<br>Submission   | Customer Data<br>Inconsistencies                               | Within 1 hour of Data<br>Validation         | 6 hours of File Integrity<br>Feedback |  |
| Inconsistencies –<br>Scan Results | Inconsistency Scan Results                                     | Nightly                                     | Nightly                               |  |

### **CAIS** Data Inconsistencies

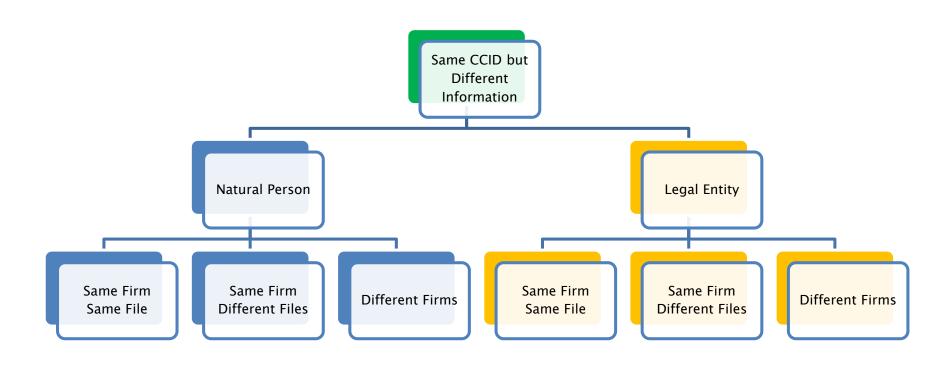
#### There are two types of Inconsistencies – Discrepancies and Duplications

- > Discrepancies occur when the same identifier is associated with different data
- > Duplications occur when the same/similar data is associated with two different identifiers

#### There are two categories of Inconsistencies – Material and Minor

|                        | Same Reporter,<br>Same File               | Same Reporter,<br>Different File                                      | Different Reporters  |
|------------------------|---|---|--|
| Material Inconsistency | Record rejected;<br>resubmission required | Records accepted;<br>Submitter must attest to<br>or change the Update | Records accepted;<br><u>Material Inconsistency</u><br><u>Procedure</u> enacted |
| Minor Inconsistency    | Record rejected;<br>resubmission required | Records accepted;<br>Submitter alerted; no<br>further action required | Records accepted;<br>Submitter alerted; no<br>further action required          |

## Inconsistencies - Discrepancies



## Material Inconsistency Procedure

- If a Material Inconsistency is identified between two Reporters, the Reporter submission triggering the inconsistency ('Triggering Reporter') is first required to Attest/Repair data
- ➤ If they Attest data as accurate OR repair data in such a way that Material Inconsistencies still exist against another Reporter, the other Reporter ('Impacted Reporter') will then be notified of the Material Inconsistency and asked to Attest/Repair data

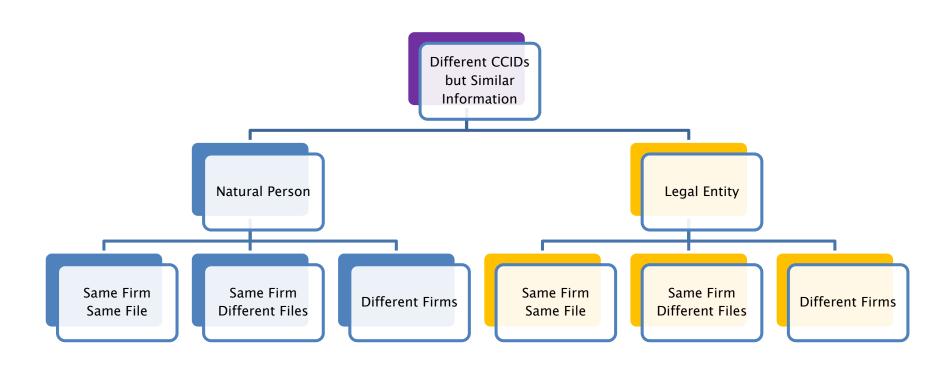
#### **Update Confirmation**

Reporters may confirm intentional updates to their previously accepted Customer records within the submission of the updated customer data, noting they intended to change Material Attributes so that the update bypasses their own further attestation or change procedures – in this instance, the CAT Reporter will be notified similar to a Minor Inconsistency from the update so they are aware of the change, but do not need to take further action

## Data Inconsistency -- Attribute Level Discrepancies

| Attribute           | Customer<br>Record Type | Material/Minor<br>Inconsistency<br>Validation | Update<br>Confirmation<br>Possible | Standardizations   |
|---------------------|-------------------------|---|------------------------------------|--|
| Customer Start Date | Both                    | Material                                      | Yes                                | None   |
| First Name          | Natural Person          | Material                                      | Yes                                | Punctuation, White Space Trimming  |
| Middle Name         | Natural Person          | Minor   | No                                 | Punctuation, White Space Trimming  |
| Last Name           | Natural Person          | Material                                      | Yes                                | Punctuation, White Space Trimming  |
| Name Suffix         | Natural Person          | Material                                      | Yes                                | None   |
| Year of Birth       | Natural Person          | Material                                      | Yes                                | None   |
| Legal Name          | Legal Entity            | Material                                      | Yes                                | Punctuation, White Space Trimming,<br>Incorporation Types (Limited:LTD,<br>Corporation:CORP, etc.) |
| Address Line 1      | Both                    | Minor   | No                                 | Punctuation, White Space Trimming, Directionality, and Street Standardization                      |
| Address Line 2      | Both                    | Minor   | No                                 | Same as Address Line 1   |
| Address Line 3      | Both                    | N/A   | No                                 | Same as Address Line 1   |
| Address Line 4      | Both                    | N/A   | No                                 | Same as Address Line 1   |
| City                | Both                    | Material                                      | Yes                                | Punctuation, White Space Trimming  |
| Region Code         | Both                    | Material                                      | Yes                                | Punctuation, White Space Trimming  |
| Country Code        | Both                    | Material                                      | Yes                                | None   |
| Postal Code         | Both                    | Material                                      | Yes                                | None   |
| EIN                 | Legal Entity            | Material                                      | No                                 | None   |
| LEI                 | Legal Entity            | Material                                      | Yes                                | None   |
| LTID                | Natural Person          | Material                                      | Yes                                | None   |
| LTID                | Legal Entity            | Minor   | Yes                                | None   |

## Inconsistencies - Duplications



## Data Inconsistency - Duplication for Natural Person

| Comparison Attribute | Comparison 1             | Comparison 2             | Comparison 3             | Comparison 4             | Comparison 5                |
|----------------------|--------------------------|--------------------------|--------------------------|--------------------------|-----------------------------|
| First Name           | Matches                  | Matches                  | Matches                  | Matches                  | Differs                     |
| Last Name            | Matches                  | Matches                  | Matches                  | Matches                  | Matches                     |
| Name Suffix          | Matches                  | Matches                  | Differs                  | Differs                  | Matches                     |
| Year of Birth        | Matches                  | Matches                  | Matches                  | Matches                  | Matches                     |
| Address Line 1       | Matches within Tolerance | Differs                  | Matches within Tolerance | Differs                  | Matches within Tolerance    |
| City                 | Matches within Tolerance | Matches within Tolerance | Matches within Tolerance | Matches within Tolerance | Matches within<br>Tolerance |
| ·                    | Matches within              |
| Region Code          | Tolerance                | Tolerance                | Tolerance                | Tolerance                | Tolerance                   |
| Country Code         | Matches                  | Matches                  | Matches                  | Matches                  | Matches                     |
| Postal Code          | Matches                  | Matches                  | Matches                  | Matches                  | Matches                     |
| LTID (full 13)       | Matches                  | Matches                  | Matches                  | Matches                  | Differs                     |
|                      |                          |                          |                          |                          |                             |
| Outcome              | Material Dupe            | Material Dupe            | Material Dupe            | Material Dupe            | Minor Dupe                  |

## Data Inconsistency - Duplication for Legal Entity

#### Different TIDs submitted, but:

| Comparison Attribute          | Comparison 1             | Comparison 2             | Comparison 3             |
|-------------------------------|--------------------------|--------------------------|--------------------------|
| Legal Entity Name             | Matches within Tolerance | Matches within Tolerance | Differs                  |
| Address Line 1                | Matches within Tolerance | Differs                  | Matches within Tolerance |
| City                          | Matches within Tolerance | Matches within Tolerance | Matches within Tolerance |
| Region Code                   | Matches within Tolerance | Matches within Tolerance | Matches within Tolerance |
| Country Code                  | Matches                  | Matches                  | Matches                  |
| Postal Code                   | Matches                  | Matches                  | Matches                  |
| LTID (full 13) (not required) | Matches                  | Matches                  | Matches                  |
| LEI** (not required)          |                          |                          |                          |
| EIN*                          |                          |                          |                          |
|                               |                          |                          |                          |
| Outcome                       | Material Duplicate       | Material Duplicate       | Minor Duplicate          |

<sup>\*</sup>If EIN Matches, generate a Material Inconsistency regardless of whatever else matches.

<sup>\*\*</sup>If LEI Matches, generate a Material Inconsistency regardless of whatever else matches.

## Data Feedback and Interface Methods

| CAT Data Submission and Feedback  | Category       | CAIS<br>SFTP | CAT Reporter<br>Portal - CAIS | CAT Reporter<br>Portal |
|---|----------------|--------------|-------------------------------|------------------------|
| Submission of CAT CAIS/CCID files                                       | Submission     | ✓            | ✓                             |                        |
| Resubmission of Rejected Files/Records,<br>Corrections and Attestations | Submission     | ✓            | ✓                             |                        |
| Interactive CAT Reportable Account Entry                                | Submission     |              | ✓                             |                        |
| Interactive CAT Reportable Customer<br>Entry                            | Submission     |              | ✓                             |                        |
| File Status Retrieval   | Feedback       | ✓            | ✓                             |                        |
| Reporting Statistics  | Feedback       |              | ✓                             |                        |
| Error Feedback  | Feedback       | ✓            | ✓                             |                        |
| Data Inconsistencies Feedback   | Feedback       | ✓            | ✓                             |                        |
| CAIS System Status and Announcements                                    | Feedback       |              | ✓                             |                        |
| FDID Reconciliation Report  | Feedback       |              | ✓                             |                        |
| Account Maintenance   | Administration |              |                               | ✓                      |
| Establishment of Reporting<br>Relationships                             | Administration |              |                               | ✓                      |

## **CAIS Client Support**

- > CAIS User Guides
- CAIS Portal Help
- > FINRA CAT Help Desk will have dedicated CAIS Support

## Discussion Topic #1 - LTID

LTID is defined in the Plan as an Account Attribute

#### Use Case to Consider

- > Reporter 123 reports an Account (FDID -- fdid987) that has three customers linked to it
  - ☐ John Smith, CCID 888888 not a Large Trader
  - ☐ Jane Smith, CCID 111111 not a Large Trader
  - ☐ Joe Advisor, CCID 3333333 is a Large Trader with LTID 12345678-0000
- Account fdid987 is a Large Trader account since CCID 3333333 is an LTID, however neither John Smith or Jane Smith are Large Traders
- If the LTID is collected at the Account level, CAIS will not be able to determine who the Large Trader is and will assign the LTID to all customers linked to it, including John Smith and Jane Smith
- If the LTID is collected at the customer level, CAIS could determine Account fdid987 is a Large Trader account because at least one customer associated with it, Joe Advisor, is a Large Trader. However, CAIS would not associate the LTID to John Smith or Jane Smith.
- Figure 2 Given this Use Case, would firms be able to provide LTID at the customer level and then the LTID be applied at the account level within CAT by the Plan Processor?

## Discussion Topic #2 -- Transfers

- > Plan requires ability to track accounts that Transfer between CRDs.
  - CAT NMS Plan, Appendix D, Section 9.1 "The Central Repository ..... must be able to link accounts that
    move from one CAT Reporter to another (e.g., due to mergers and acquisitions, divestitures, etc.)."
- > Transfer capability required prior to December 2020 production.
  - LTID Spec 1.2 will be published in October 2020 and must support Transfers

#### **Discussion Topics**

- In the case of a merger, acquisition or divestiture, what information would firms be able to report that would allow the Plan Processor to link specific <u>accounts</u> from the predecessor firm to the surviving firm?
- Are there scenarios other than mergers, acquisition, or divestitures, where an existing account would be transferred from one firm to another without closing the account at the old firm and opening a new account at the new firm?

## Discussion Topic #3 -- Refresh of CAIS Data

- > Plan requires periodic full refresh of CAIS Data
- Footnote 3, page 9 of Appendix C
  - To ensure the completeness and accuracy of Customer information and associations, in addition to daily updates, broker-dealers would be required to submit periodic full refreshes of Customer information to the CAT. The scope of the "full" Customer information refresh would need to be further defined, with the assistance of the Plan Processor, to determine the extent to which inactive or otherwise terminated accounts would need to be reported.

#### **Discussion Topics**

- Does a record that has been entered, changed, or attested to within the refresh interval need to be included in a full refresh by the Reporter?
- What is the appropriate refresh interval?
- What is the preferred method for Reporters to submit the information?

## Discussion Topic #4 - General Data Issues

- 1. CAIS Error Notification and Repair (Slides 20, 21) -- Is the information provided in the feedback sufficient to effect repairs given the prohibition of sending PII back to the Reporters?
- 2. Material Inconsistency Procedure (Slide 25) -- Do the Update Confirmation and Attestation procedures strike the right balance?
- 3. Data Inconsistency -- Attribute Level Discrepancies (Slide 26) -- Are the Material and Minor attribute distinctions appropriate?
- 4. Data Inconsistency -- Attribute Level Discrepancies (Slide 26) Street Address is captured as Address Lines (similar to LOPR). Could the industry support reporting further separating Address Line fields into Street Number, Street Name, etc.?

## How to Ask a Question during Today's Call

### For participants using computer audio:

- Click the "Participants" button at the bottom of the app window, then the "Raise Hand" button at the bottom of the participants window.
- A visual prompt will indicate that your line has been unmuted.

### • For participants using phone audio:

- Enter \*9 on your phone keypad.
- An audio prompt will indicate that your line has been unmuted.